

## Message Text

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ACTION NEA-07

INFO OCT-01 SS-14 ISO-00 NSC-05 CIAE-00 PM-03 INR-05  
IO-06 DODE-00 NEAE-00 /041 W  
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P R 161205Z AUG 78  
FM AMEMBASSY KABUL  
TO SECSTATE WASHDC PRIORITY 9593  
INFO AMEMBASSY ANKARA  
AMEMBASSY DACCA  
AMEMBASSY ISLAMABAD  
AMEMBASSY MOSCOW  
AMEMBASSY NEW DELHI  
USLO PEKING  
AMEMBASSY TEHRAN  
CINCPAC HONOLULU HI

C O N F I D E N T I A L KABUL 6649

LIMDIS

CINCPAC FOR POLAD

EO 11652: GDS  
TAGS: PEPR, AF, PK, US  
SUBJ: FOREIGN MINISTER AMIN ACCUSES PAKISTAN OF PROVIDING  
SUPPORT FOR SUBVERSION IN AFGHANISTAN

REF: A) STAT 204821 (NOTAL), B) STATE 203315 (NOTAL), C)  
ISLAMABAD 7625 (NOTAL), D) KABUL 6240, E) KABUL 4802

1. SUMMARY: AFGHAN FOREIGN MINISTER AMIN CLAIMS THAT HE HAS  
EVIDENCE THAT PAKISTAN IS PROVIDING CROSS-BORDER SUPPORT FOR  
SUBVERSIVE OPERATIONS AGAINST THE DEMOCRATIC REPUBLIC OF  
AFGHANISTAN (DRA). END SUMMARY.

2. DURING A CALL ON FOREIGN MINISTER HAFIZULLAH AMIN ON AUG  
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14 TO DISCUSS MULTILATERAL ISSUES, I INFORMED HIM THAT I HAD  
CONVEYED TO WASHINGTON AND ISLAMABAD THE CONCERN HE EXPRESSED  
ON JULY 31 OVER THE STATE OF AFGHAN-PAKISTANI RELATIONS (REF D).  
I TOLD HIM THAT AMB HUMMEL HAD DISCUSSED THIS MATTER WITH MIN-  
ISTER OF STATE AGHA SHAHI, WHO STATED THAT PAKISTAN WAS FOLLOWING  
A DEFINITE POLICY, RIGIDLY APPLIED, TO ESTRAIN AND NATURALIZE  
ANY ELEMENTS OR INDIVIDUALS WHO MIGHT WANT TO MAKE TROUBLE IN

AFGHANISTAN (REF C).

3. AMIN RETORTED THAT PAKISAN WAS "NOT PUTTING THAT POLICY INTO PRACTICE." HE CLAIMED THAT KABUL HAS EVIDENCE OF PAKISTANI COMPLICITY IN A LARGE NUMBER OF ANTI-AFGHAN CROSS-BORDER OPERATIONS TO SUPPORT SUBVERSION AGAINST THE DRA GOVT. AMIN EXPLAINED THAT HIS GOVT WAS NOT MAKING THIS EVIDENCE PUBLIC AT THIS TIME BECAUSE IT DOES NOT WANT TO BRING OUT INTO THE OPEN ANY CONFLICT WITH PAKISTAN IF IT CAN AVOID IT, AND, BESIDES, THE AFGHAN GOVT HAD CONTAINED SUCH THREATS. IF PUSHED TOO FAR, HOWEVER, WARNED AMIN, THE AFGHANS ARE PREPARED TO PUBLICIZE THEIR COMPLAINTS AND TAKE NECESSARY COUNTERMEASURES.

4. WHEN I ASKED WHAT PART OF THE AFGHAN-PAKISTANI BORDER WAS INVOLVED IN THIS ALLEGED INFILTRATION, AMIN RETORTED, "ALL OF IT -- FROM CHINA TO IRAN." HE HURRIEDLY ADDED THAT AFGHANISTAN WAS NOT MAKING SIMILAR CHARGES AGAINST IRAN, WHICH, HE NOTED, HAS BEEN CONTROLLING ITS SIDE OF THE AFGHSN-IRANIAN BORDER "IN A FRIENDLY FASHION." I OBSERVED THAT THERE ARE MANY REGIONS ALONG THE INTERNATIONAL BOUNDARY OVER WHICH NEITHER ISLAMABAD NOR KABUL APPEAR TO EXERCISE COMPLETE CONTROL. AMIN RESPONDED THAT HIS GOVT COULD EASILY ALLOW TROUBLE TO EXFILTRATE OVER INTO PAKISTAN FROM ITS SIDE, BUT, UNTIL NOW, HAS ENSURED THAT THIS HAS NOT HAPPENED.

5. WHEN I DESCRIBED THE RECENT PAKISTANI RETURN OF THE AFGHAN  
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MIG-17 AS A COOPERATIVE, FRIENDLY GESTURE OF GOOD WILL, AMIN ACKNOWLEDGED THAT ISLAMABAD HAD INDEED HANDLED THAT AFFAIR WELL, AND COMMENTED, "WE APPRECIATED IT." HOWEVER, THIS SINGLE ACT DID NOT, IN HIS MIND, OUTWEIGH THE PAKISTANI MACHINATIONS OF WHICH HE COMPLAINED EARLIER.

6. WHILE ON THE TOPIC OF AFGHAN-PAKISTANI RELATIONS, I REMINDED AMIN THAT, AS AMB ELIOT HAD INFORMED HIM EARLIER, THE USG "RECOGNIZES THE EXISTING BOUNDARY BETWEEN AFGHSNISTAN AND PAKISTAN AS THE LEGITIMATE INTERNATIONAL BORDER" (REF E). THIS, I EXPLAINED, WAS IMPLICIT IN OUR INITIAL RECOGNITION OF PAKISTAN IN 1947. WITHOUT MAKING ANY SPECIFIC REFERENCE TO THE INFORMATION CONVEYED IN REF B, I ALERTED AMIN TO THE POSSIBILITY THAT HE MIGHT SEE THIS USG POSITION REAFFIRMED PUBLICLY. AMIN MADE NO COMMENT. I ALSO ONCE MORE SUGGESTED THAT THE BEST WAY OF DISCUSSING CONCERNS WHICH HE EXPRESSED WAS THROUGH DISCUSSIONS WITH THE PAKISTANIS.

7. COMMENT: AMIN IS CONTINUING TO USE US TO CONVEY AFGHANISTAN'S TOUGH LINE TO PAKISTAN WHILE HIS GOVT APPARENTLY AVOIDS ANY DIRECT CONFRONTATION WITH PAKISTANI OFFICIALS AT KABUL OR ISLAMABAD. PERHAPS THIS IS TO ESTABLISH AFGHANISTAN'S CASE WITH

US, SHOULD KABUL EVENTUALLY ELECT TO UNDERTAKE SOME COUNTER-MEASURES. IN SPITE OF EVERYTHING THE PAKISTANI GOVT MIGHT BE TRYING TO DO, ANTI-DRA OPERATIONS ARE PROBABLY STILL BEING SUPPORTED THROUGH THE TRADITIONALLY POROUS FRONTIER. SUCH ACTIVITIES AS EXIST MAY WELL BE UNDERTAKEN BY AFGHAN DISSIDENT ELEMENTS WHO MIGHT, FROM TIME TO TIME, SEEK SANCTUARY IN PAKISTANI TERRITORY. THE AFGHANS PRESUMABLY WANT TO HOLD ISLAMABAD ACCOUNTABLE AND FORCE THE PAKISTANIS TO INCREASE THEIR CONTROL EFFORTS.

DUBS

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## Message Attributes

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**TAGS:** PEPR, PINT, AF, PK, US  
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**Type:** TE  
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